



BG ANNUAL REPORT | FY25

**BLUEGRASS AREA
DEVELOPMENT DISTRICT**

Proudly serving: Anderson | Bourbon | Boyle | Clark | Estill | Fayette | Franklin | Garrard | Harrison
Jessamine | Lincoln | Madison | Mercer | Nicholas | Powell | Scott | Woodford Counties

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CHAIR MIKE SANFORD

Dear Fellow Board Members,

Since first joining the Bluegrass Area Development District (BGADD) Board in 2014, I have witnessed this organization face nearly every challenge imaginable. Each time, we have remained resilient adapting, improving, and ultimately positioning ourselves as leaders among our peer development districts. When I stepped into the role of Chair a year ago, I did so with confidence, knowing I would be surrounded by dedicated, forward-thinking individuals committed to making the Bluegrass the best possible place for its citizens.

Over the past year, it has been my privilege to serve alongside David, offering support where needed and celebrating the many milestones

the staff has achieved. Together, we have seen the BGADD continue to push boundaries with innovative initiatives—such as the launch of the Digital Water Rate Book, already drawing attention as a model for replication; the addition of a Recovery Support Specialist to strengthen reentry and recovery services across our 17 counties; and the administration of the largest number of Community Service Block Grants in our more than 50-year history.

Time and again, I have been humbled by the dedication of our staff, who continue to step forward, embrace new challenges, and deliver meaningful results. On behalf of the entire Board, I extend our deep gratitude for their efforts. The BGADD exists for our communities and because of the people who make its mission possible.

As I conclude my term as Chair, I do so with optimism and confidence. Plans for the years ahead are already in motion, and I am certain that BGADD will continue to achieve even greater accomplishments while fostering stronger collaboration across departments. The future of this organization is bright, and I am proud to have played a role in its progress.

With respect,

Mike Sanford

Board Chair

Bluegrass Area Development District



**EXECUTIVE
DIRECTOR
DAVID DUTTLINGER**

Dear Board of Directors:

This past year has been a steady, consistent march towards achieving our mission of enhancing the economy of our communities through supporting the three pillars of what we do – Planning, Projects and Programs. It is important to pause and reflect on what we mean by “economy”. We are not simply referring to the growth of wealth throughout the Bluegrass region, although financial well-being through the application of our skills and services is a right that we want everyone to have the opportunity to achieve. But more broadly we use the word “economy” to refer to the organization or regulation of the parts of a system, a system defined as thriving communities where we live and work together. Or if you want to dive deeper, perhaps somewhat theologically, you may define “economy” as the divine plan for humanity, from creation through redemption to final beatitude.

I recognize that the concept of achieving beatitude is an aspirational desire to what we might be able to do in our work as a regional council of government. So more specifically, let me highlight in this letter a few of the things that we have focused on this year.

In 2025, we have continued to focus on our governance, so at the local level states of economy may be achieved in your communities. We are statutorily required to have 72-members representing our council from across our defined economic boundaries of the Bluegrass Region. We thank you for attending our one Annual Board meeting, but we request a greater level of involvement from you at our committee and council level. Our committees and councils meet on a bi-monthly or quarterly basis, and we believe that these forums will serve as policy deliberation boards for what plans, projects and programs we will allocate public resources towards. The work done by these committees and councils will be highlighted at the Annual Board meeting and through our recognition of the champions from these committees, those individuals who devoted an extra dose of their time required for the precise articulation of the plans, projects and programs that we should pursue. Once that deliberation is complete, we bring those recommendations to the Executive Committee who work together monthly to make the financial decisions required for the resource allocation towards those goals.

And so, to provide a few examples of what that has produced this past year, I would like to highlight a few initiatives. First, we have added a Recovery Support Specialist to lead the region in efforts to fully restore the human capital sidelined by substance use disorder. This is a perfect example of giving everyone an opportunity to achieve economic well-being. We have also added a Chief Technology Officer who is working to create digital transformation for your ADD and

eventually for the local communities in our region. This transformation will include cyber security, electronic efficiency, and leveraging technology to positively impact the plans, projects and programs we work on. One example of this transformation is the launching of the first ever digital rate book that will ensure that life essential utilities are delivered to our citizens in the most cost-effective manner possible.

One of the greatest privileges of my role is visiting our 17 counties and working alongside local elected officials. This past year we have started community impact visits where we come to your communities instead of asking you to come to the ADD. We listen to your stories of those whose lives have been touched by our programs and look for gaps and seams where we need to ensure that no one is left behind. It is these stories, and the dedication of our staff and partners, that inspire us to continually strive for excellence. I am proud to announce that in searching for those seams, we ere able to expand our Medicaid services program to Veterans and have established a separate Veterans Directed Support service.

I want to extend my deepest thanks to our remarkable staff, board members, and community partners. Your commitment and belief in our mission make every achievement possible. Together, we are building stronger communities and a brighter future for the Bluegrass region.

With gratitude and optimism,

David Duttlinger, P.E., MPA
Executive Director
Bluegrass Area Development District

Our Departments



ADMINISTRATIVE

The Department of Administrative Services is tasked with the efficient operation of our organization to include human resources, procurement, policies, procedures, and fiscal accounting. They ensure that all public resources from staff equipment and tax payer dollars are maintained with integrity and transparency and in full compliance with state and federal rules.



AGING & INDEPENDENT LIVING

The Area Agency on Aging and Independent Living focuses on care to the Bluegrass' older and disabled population. Whether it is in-home assistance, senior centers, or Medicaid programs, the Department of Aging's dedicated staff work to provide support to a sector that is often overlooked, when they have so much more to contribute to our communities.



COMMUNITY PLANNING

The Department of Community Planning advances the mission of the Bluegrass Area Development District as the region's official Economic Development District. With a team of planners, grant administrators, and public administrators, the department partners with community leaders to deliver technical assistance, grant management, and planning services that support growth and development across central Kentucky.



INFORMATION TECHNOLOGY

The Department of Information Technology manages and maintains technology systems and infrastructure for the BGADD, contracted partners, and numerous local government agencies within the Bluegrass area. The main goal is to leverage technology to promote efficient public administration across the full spectrum of services provided, while simultaneously protecting our information and data from cybersecurity threats.



WORKFORCE SERVICES

The Department of Workforce Services partners with employers, community organizations, and individuals across the Bluegrass to strengthen workforce development. The department provides oversight of the Kentucky Career Center-Bluegrass/American Job Center under the direction of the Bluegrass Workforce Innovation Board, working toward the goal of full workforce participation while ensuring that no individual is left behind.

Our Services

- **Community Development**
- **Develop & Administer Grants**
- **Economic Development**
- **GIS Mapping**
- **Hazard Mitigation**
- **Infrastructure Planning**
- **Information Systems Planning**
- **Local & Regional Planning**
- **Programs for Older Adults**
- **Transportation**
- **Workforce Development**

The People We Serve

BLUEGRASS DEMOGRAPHIC DATA



Population of service area:
836,158



Median Age:
37.8

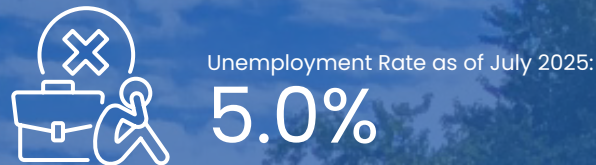
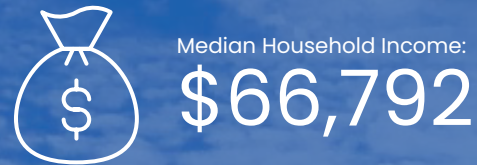


Life Expectancy:
76 yrs



Household Income:





* Information reported from JobsEQ

Grants & Finances



**Total revenue
for FY25**

\$ 53,251,073



**Total expenses
for FY25**

\$52,204,740



**Total administration
expenses for FY25**

\$6,718,423

Grant Listing

Acronyms

| | |
|-------|---|
| ACL | Administration for Community Living |
| ADRC | Aging & Disability Resource Center |
| ARPA | American Rescue Plan Act |
| BMHAC | Bluegrass Mental Health Aging Coalition |
| CDBG | Community Services Block Grant |
| GA | Grant Administration |
| GIS | Geographic Information Systems |
| HSA | Human Services Administration |
| JBF | Joanie Bernard Foundation |
| KIA | Kentucky Infrastructure Authority |
| MIPPA | Medicare Improvement for Patients & Providers Act |
| OAA | Older Americans Act |
| PA | Public Administration |
| PD | Project Development |
| SHIP | State Health Insurance Assistance Program |
| TA | Technical Assistance |
| TAA | Trade Adjustment Act |
| VA | Veteran's Administration |
| VDC | Veteran Direct Care Program |
| WIOA | Workforce Innovation and Opportunity Act |

Area Agency on Aging and Independent Living

| PROGRAM | SOURCE/TYPE |
|--------------------------------------|---------------|
| Bridging the GAP | Federal |
| BG Mental Health Aging Coalition | State/Local |
| Participant Directed Services | Medicaid |
| Homecare | State |
| INNU Suicide Prevention | Federal |
| KY Grandparent Program | State |
| Long-Term Care Ombudsman State | State |
| Nutrition Services Incentive Program | USDA |
| Non-Medicaid ADRC | State/Federal |
| State Health Insurance Program | HSA |
| Senior Center Services | OAA |
| Long-Term Care Ombudsman | OAA |
| Congregate Meals | OAA |
| Home Delivered Meals | OAA |
| Evidenced Based Health Promo | OAA |
| National Family Caregiver Support | OAA |
| Title VII Ombudsman | OAA |
| Title VII-Elder Abuse | OAA |
| VDC | VA |

214 grants across all departments,
as of June 30, 2025 the BGADD oversees.

| | |
|------------------------------|------------|
| ADRC | ACL |
| Expanded Senior Meal Program | CHFS/State |
| No Wrong Door | Medicaid |
| Aging Meals | COVID |
| MIPPA: AAA | MIPPA |
| MIPPA: ADRC | MIPPA |
| MIPPA: SHIP | MIPPA |

Community Planning

| PROGRAM | SOURCE/TYPE |
|---------------------------------|-------------|
| AMR Water Meters CWP R1 WX1068 | KIA |
| Anderson CDBG-CV | CDBG |
| Anderson County ARPA Admin | PA |
| Anderson Planning TA | Planning |
| ARC Ready LDD 2023 | PD |
| BEAD KYOBD Challenge Project | Planning |
| Beech Fork Water Project | KIA |
| Berea Farristown CDBG | CDBG |
| Berea KY 595 CWR2 SX106 | KIA |
| BG Area Defense Diversification | GA |
| BG Community Resiliency BRIC | GA |
| Bourbon Co Fiscal Court ARPA | PA |
| Bourbon Co Planning TA | Planning |
| Bourbon Co Webpage Update | TA |
| Bourbon Co. Farmers Bank CDBG | CDBG |
| Boyle County Joint Comp Plan | Planning |
| Burgin ARPA | PA |
| Burgin CWP Round 1 | KIA |
| Burgin CWP-2 22CWW007 | KIA |
| Carlisle ARPA | PA |
| Central KY Airport Wtr & Swr | KIA |
| City of Berea ARPA Admin | PA |
| City of Crab Orchard ARPA | PA |

| | |
|--------------------------------------|----------|
| City Of Harrodsburg ARPA Admin | PA |
| City of Irvine ARPA | PA |
| City of Lancaster ARPA | PA |
| City of N Middletown Fire Stat | CDBG |
| City of Paris CWP Admin SX7022 | KIA |
| City of Ravenna ARPA | PA |
| City of Stanton ARPA | PA |
| City of Wilmore ARPA | PA |
| City of Winchester ARPA | PA |
| Clark Co Community Services CDBG | CDBG |
| Clark SD CWP Rockwell SX9045 | KIA |
| Clay City I&I CDBG/ARC 2020 | CDBG |
| Computer Services - Jessamine | TA |
| Computer Services - Scott | TA |
| Crab Orchard CWP R2 WX7045 | KIA |
| Crab Orchard KIA CWP SX7018 | KIA |
| Cynthiana FEMA Low Head Dam | GA |
| Cynthiana Fire Station CDBG | CDBG |
| Danville-Boyle Planning | Planning |
| Estill Co CWP R2 WX5010 | KIA |
| Estill Co Fiscal Court ARPA | PA |
| Estill Mack | CDBG |
| Farmdale SD CWP SX21073087 | KIA |
| Farmdale WD WX3017 | KIA |
| Franklin CDBG-CV | CDBG |
| Franklin Co E Government | TA |
| Franklin Co Planning Assistanc | Planning |
| Franklin Co Women and Family Shelter | CDBG |
| Franklin County OAF Assistance | TA |
| Georgetown CDBG-CV | CDBG |
| Harrison Co ARPA Admin | PA |



**Total liabilities
for FY25**

\$16,057,780



**Total liabilities and net
assets for FY25**

\$15,633,705

Grants & Finances

| | |
|--------------------------------|----------|
| Harrison Co. SD CWP WX7016 | KIA |
| Harrodsburg Bypass CDBG | CDBG |
| Hazard Mitigation Plan Update | Planning |
| Hustonville CWP R2 KIA | KIA |
| Irvine Kelly CWP | KIA |
| Isaiah House 2023 | CDBG |
| Isaiah House CDBG | CDBG |
| Jessamine Co Fiscal Court ARPA | PA |
| Jessamine Co. Comp Plan Study | Planning |
| Jessamine Co. Planning 2025 | Planning |
| Jessamine County Attorney Web | TA |
| Jessamine Jenette P3 KY-0893 | GA |
| Jessamine Jenette Phase 3 Acqu | GA |
| JFA 120 EDA | PD |
| JFA 125 CDBG/Gr Writing/Proj D | PD |
| JFA 130 ARC | PD |
| JFA 140 Public Admin | PD |
| JFA 150 Committees | Planning |
| Junction City ARPA Admin | PA |
| KIA 409 Council | Planning |
| KNRA Operating Officer Admin | TA |
| Lake Village Water IT | TA |
| Lancaster Comp Plan Update | Planning |
| Lancaster Planning TA | Planning |
| Lancaster San Sewer CWP SX9015 | KIA |
| Lancaster Sewer Improv | CDBG |

| | |
|--------------------------------|----------|
| Lawrence/Anderson Comp | Planning |
| Lincoln Co Comp Plan | Planning |
| Lincoln Co Fiscal Court ARPA | PA |
| Lincoln McKinney WD KIA | KIA |
| Lincoln Sr. Center CDBG | CDBG |
| Lincoln-McKinney WD PIB CDBG | CDBG |
| Madison Co. God's Outreach | CDBG |
| MCSD Gwinn Island Admin | GA |
| Midway CDBG Bluegrass Dist. | CDBG |
| Midway Fund B Loan SX9015 | KIA |
| Midway I-64 Line Ext. WX9044 | KIA |
| MillersburgSX7022 | KIA |
| Millville Sewer Proj. SX3092 | KIA |
| N. Middletown ARPA Admin | PA |
| N. Middletown FEMA | GA |
| N. Middletown Fire Station | CDBG |
| Nicholas C. ARC POWER WX1018 | GA |
| Nicholas Co Fiscal Court ARPA | PA |
| Nicholas Co Water District CWP | KIA |
| Nicholas Co WD Management Serv | TA |
| Nicholas Co. EMS | CDBG |
| Nicholas Cybersecurity 24 | GA |
| Nicholas Water District P13 | KIA |
| Nicholasville Planning Video | TA |
| Nicholasville Video | TA |
| North Mercer WD KIA CWP | KIA |

| | |
|--------------------------------|----------|
| Paris CPF Meter Replacement | GA |
| Paris CWP R1 MillersburgSX7022 | KIA |
| Paris CWP R2 | KIA |
| Paris Transfer Station | CDBG |
| Paris Water SRF Admin | KIA |
| Perryville ARPA Admin | PA |
| Powell Clerk's Web Map | TA |
| Red River CWP 2023 | KIA |
| Richmond RHOAR EDA Project | GA |
| Safe Streets and Roads for All | GA |
| Scott Co AMEN House | CDBG |
| SMWD SCADA CWP WX1070 | KIA |
| So. Woodford KIA Fund B WX9038 | KIA |
| Stanford CDBG-CV | CDBG |
| Stanton CDBG/ARC I/I | CDBG |
| Stanton Water Imp. P2 WX7026 | KIA |
| Stanton Water Imp. P3 WX7026 | KIA |
| Stanton Water Impr. State Line | KIA |
| Stanton Water Improvements Pro | KIA |
| Transportation | Planning |
| Versailles Distillery CDBG | CDBG |
| Versailles Tornado Shelter | GA |
| Wilmore CWP R1 & 2 | KIA |
| Wilmore Granary Restore CDBG | CDBG |
| Winch River Intake CWP WX9042 | KIA |
| Winchester Bluegrass Tool CDBG | CDBG |

| | |
|--------------------------------|-----|
| WMUFlanagan/Madison CWP SX9026 | KIA |
| Woodford Co. Water Line WX9023 | KIA |

Information Technology

| PROGRAM | SOURCE/TYPE |
|----------------------------------|-------------|
| Anderson GPS E911 | GIS |
| Bourbon Reapportionment | GIS |
| Boyle Reapportionment | GIS |
| Cynthiana GPS | GIS |
| Danville Boyle P&Z Mapping | GIS |
| Danville E911 Maps & Data Coll | GIS |
| Danville E911 TA | GIS |
| Danville Mapping Agreement | GIS |
| Estill Co E911 | GIS |
| Estill Reapportionment | GIS |
| Franklin Co Reapportionment | GIS |
| Garrard Co Reapportionment | GIS |
| GIS Transportation | GIS |
| Harrison Co E911 | GIS |
| Homeland Security Geo Audits | GIS |
| Jessamine Co GIS Reapportionment | GIS |
| Jessamine GIS | GIS |
| Jessamine Reapportionment | GIS |
| KIA GIS | GIS |
| KYTC Local Roads Anderson | GIS |
| KYTC Local Roads Bourbon | GIS |
| KYTC Local Roads Boyle | GIS |
| KYTC Local Roads Clark | GIS |
| KYTC Local Roads Estill | GIS |
| KYTC Local Roads Franklin | GIS |
| KYTC Local Roads Garrard | GIS |
| KYTC Local Roads Harrison | GIS |

| | |
|-------------------------------|-----|
| KYTC Local Roads Jessamine | GIS |
| KYTC Local Roads Lincoln | GIS |
| KYTC Local Roads Madison | GIS |
| KYTC Local Roads Mercer | GIS |
| KYTC Local Roads Nicholas | GIS |
| KYTC Local Roads Powell | GIS |
| KYTC Local Roads Scott | GIS |
| KYTC Local Roads Woodford | GIS |
| Lincoln Reapportionment | GIS |
| Madison County PVA Mapping | GIS |
| Mapping Assistance | GIS |
| Powell E911 | GIS |
| Anderson Co Reapportionment | GIS |
| Nicholas Reapportionment | GIS |
| Nicholas/Carlisle E911 | GIS |
| Paris Bourbon E911 | GIS |
| Nicholas Cybersecurity 24 | TA |
| Nicholasville Video Recording | A/V |

Workforce Services

| PROGRAM | SOURCE/TYPE |
|-------------------------------|-------------|
| HBI State Workforce Youth | State |
| YIS Program 274YT25 | WIOA |
| Dislocated Worker | WIOA |
| Adult | WIOA |
| Trade | TAA |
| KYTC Local Roads Woodford | GIS |
| Lincoln Reapportionment | GIS |
| Madison County PVA Mapping | GIS |
| Mapping Assistance | GIS |
| Powell E911 | GIS |
| Anderson Co Reapportionment | GIS |
| Nicholas Reapportionment | GIS |
| Nicholas/Carlisle E911 | GIS |
| Paris Bourbon E911 | GIS |
| Nicholas Cybersecurity 24 | TA |
| Nicholasville Video Recording | TA |

Administrative

| PROGRAM | SOURCE/TYPE |
|-----------------------|-------------|
| Dental Office | Other |
| Bluegrass Cat Project | JBF |

Revenue by Program

| FUNDING STREAM | % | TOTAL |
|---|-------------|---------------------|
| Area Agency on Aging & Independent Living (AAAIL) | 17% | \$8,815,681 |
| Community Planning (CP) | 4% | \$2,002,549 |
| Participant Directed Services (PDS) | 72% | \$38,504,044 |
| Workforce Innovation & Opportunity Act (WIOA) | 6% | \$3,139,695 |
| Other | 1% | \$789,104 |
| Total | 100% | \$53,251,073 |

Aging & Independent Living Services



BGAAAIL Served
7,827
People with
1,028,619 units of service



Homecare Program Served
266
People with
44,557 units of service



185,293
Home Delivered
Meals to 1,481
Individuals



94,643
Congregate Meals
served to 1,613
individuals

Veterans Friendly Senior Center Designation

In April John Miles, Veteran Families and Caregiver Support Coordinator from the Department for Aging and Independent Living, designated each of our 18 senior centers as Veteran Friendly Senior Centers. This program will make it easier for veterans and families to access supports and services available through the Veterans Administration. If you or someone you know are a veteran and need some extra help connecting with veteran benefits, visit any of our 18 local senior centers and speak with their Veteran Friendly Ambassador.



World Elder Abuse Awareness Day

In June, older adults and advocates joined Governor Andy Beshear and DAIL Commissioner Elridge for a celebration bringing awareness to elder abuse. Governor Beshear was introduced by Capital City Activity Center member, Dora Walton, and signed a proclamation for World Elder Abuse Awareness Day. Champion for Adult Maltreatment Prevention was awarded to the Lexington Community Paramedicine Program and Frankfort's own Community Policing Advocate Shelley Hearn.



Resident Forums

Last year, Nursing Home Ombudsman Agency of the Bluegrass conducted resident forums throughout the region. These events featured ombudsmen asking the residents for feedback on their experience in long term care in Kentucky. These discussions included everything from how they like the food, what makes their facility a "home", and adequate staffing of facilities. Commissioner Elridge from the Department for Aging and Independent Living and other DAIL staff attended each event to gather feedback and make recommendations for improvement.

Emergency Preparedness

After the recent years' issues with floods and tornadoes, we implemented training we received from Department for Aging and Independent Living. Each of our 18 senior centers completed emergency preparedness plans specific to their community. In April, these plans were put into action when flooding struck Franklin and Woodford counties. Senior centers in these two counties served as emergency shelters while continuing to provide home delivered meals to their clients.

Older Americans Month

This year marks the 60th anniversary of the Older Americans Act. Every May we celebrate Older Americans Month. This year we highlighted our aging programs at BGADD's Executive Board Meeting by inviting two of our senior center directors, Lisa Edwards and Jasmine Clark, to show how they were celebrating in Berea and Winchester. Our Aging Advisory Council celebrated together with cupcakes and shared how they planned to mark the occasion in their community.



Local Conferences

Each year our staff serves on planning committees and partners with local organizations to bring conferences to our community. Embracing Next Best Years of Your Life Conference is for older adults to learn about ways to stay active, protect themselves from scams and exploitation, and get involved in their community. The Bluegrass Mental Health and Aging Coalition presented the Empowering Mindfulness Conference in Winchester. This conference provided education to professionals and advocates on housing issues for older adults, dementia care resources and strategies, and maintaining healthy self-care. In March, the Grandparents as Parents Conference welcomed professionals and older adults for education on legal issues, fostering resiliency in children, and mental health for both grandchildren and those raising them.



Health Promotion
3,013
 People received 110,968
 units of service



**National Family Caregiver
 Support Program**
245
 People received 18,778
 units of service

AGING & DISABILITY RESOURCE CENTER



People Served
6,168



People Interactions
18,819

SENIOR CENTERS



People Served
5,843



**Service Activities
 Provided:**
515,446

Most Used Services:
 Information & Assistance
 Recreation
 Education

Example of Classes Offered:
 Arthritis Foundation Exercise
 Program
 Tai Chi
 Bingocize
 HomeMeds
 Drums Alive

Community Planning

FY2025 PROJECT INVESTMENTS BY COUNTY

Anderson County
3 projects
TOTAL: \$5,171,000

Bourbon County
13 projects
TOTAL: \$17,274,331

Boyle County
3 projects
TOTAL: \$886,960

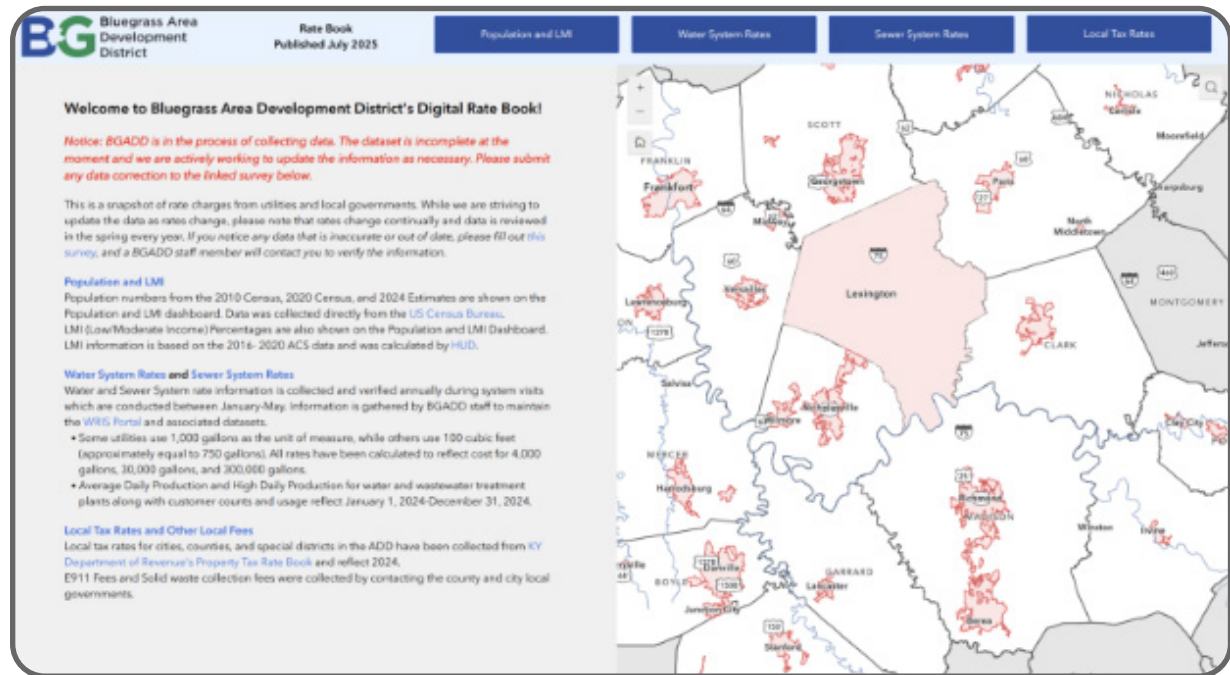
Clark County
10 projects
TOTAL: \$22,705,592

Estill County
10 projects
TOTAL: \$9,614,399

Fayette County
1 project
TOTAL: \$2,439,550

Franklin County
5 projects
TOTAL: \$6,863,084

Garrard County
7 projects
TOTAL: \$5,052,000



Digital Ratebook

In 2025, the Bluegrass Area Development District launched the region's first Digital Rate Book, a comprehensive online tool that compiles essential local data in one accessible platform. The resource includes population and HUD-calculated LMI data, standardized water and sewer rate comparisons, and a complete catalog of local tax rates, E911 fees, and solid waste fees. Developed to support planners, local officials, utility providers, and regional stakeholders, the Digital Rate Book ensures communities have access to up-to-date, reliable data for informed decision-making and long-term planning.

As of June 30, 2025 the BGADD was administering:

\$191,570,762

across 132 projects in the Bluegrass cities and counties.



AMEN House Food Distribution Center

In Georgetown, AMEN House celebrated the grand opening of its new 3,000 sq. ft. Food Distribution Center, a vital resource designed to better serve families in need across the community. This milestone project was made possible in part by a \$750,000 HUD Community Development Block Grant (CDBG), written and administered by the Bluegrass Area Development District (BGADD). The new facility will significantly expand AMEN House’s capacity to store, organize, and distribute food, strengthening local food security efforts and ensuring more residents have access to healthy, reliable meals.

118TH CONGRESS
1ST SESSION

H. R. 4102

To amend the SUPPORT for Patients and Communities Act to reauthorize the Recovery Housing Program.

IN THE HOUSE OF REPRESENTATIVES

JUNE 14, 2023

Mr. BARR introduced the following bill; which was referred to the Committee on Financial Services

A BILL

To amend the SUPPORT for Patients and Communities Act to reauthorize the Recovery Housing Program.

Legislative Advocacy

In early 2025, Director of Community Planning, Logan Hart, and Recovery Support Specialist, Gene Detherage, traveled to Washington, D.C. to meet with the staff of Representative Andy Barr (KY-06) and provide feedback on the reauthorization of the Recovery Housing Program. Their recommendations were later reflected in bipartisan reauthorizing legislation introduced by Rep. Barr (R-KY) and Sen. Chris Coons (D-CT), ensuring that the voices and experiences of Central Kentucky communities were represented in federal policy discussions.

| |
|-------------------------|
| <u>Harrison County</u> |
| 8 project(s) |
| TOTAL: \$6,249,844 |
| <u>Jessamine County</u> |
| 7 projects |
| TOTAL: \$25,845,104 |
| <u>Lincoln County</u> |
| 10 projects |
| TOTAL: \$18,073,024 |
| <u>Madison County</u> |
| 12 projects |
| TOTAL: \$16,436,978 |
| <u>Mercer County</u> |
| 13 projects |
| TOTAL: \$18,119,484 |
| <u>Nicholas County</u> |
| 9 projects |
| TOTAL: \$7,416,877 |
| <u>Powell County</u> |
| 11 projects |
| TOTAL: \$12,611,595 |
| <u>Scott County</u> |
| 2 projects |
| TOTAL: \$1,000,000 |
| <u>Woodford County</u> |
| 6 projects |
| TOTAL: \$15,810,940 |

Information Technology Services



Staff training on Internet Security
395 Hours



Security awareness risk score increased
33 from **28**

Security awareness risk score quantifies an individual's or an organization's knowledge and behavior regarding cybersecurity.



"Phish-prone" rating decreased to
3.2% from **4.1%**

Department Highlights:

The IT department has initiated a digital transformation project aimed at modernizing the enrollment process for waiver programs managed by the PDS department. The first phase objectives are to securely collect and store enrollment data, and to implement digital signature capabilities that enhance accuracy and reduce administrative time. This initiative reflects a broader commitment to streamlining operations and improving service delivery through technology.

Currently in the development phase, the project is expected to expand access to waiver services by simplifying the enrollment experience for both staff and participants. By reducing manual tasks and minimizing errors, the system will help the Bluegrass ADD serve more individuals efficiently. The collaboration between IT and PDS underscores a strategic alignment toward scalable, user-centered solutions that support long-term growth and impact.

Cybersecurity:

Over the past year, we launched a comprehensive effort to modernize our cybersecurity posture by reviewing, rewriting, and updating key policies and procedures. This work ensures our security framework aligns with current best practices and emerging threats, strengthening protections for sensitive data and critical systems. These updates lay the foundation for a more resilient, proactive approach to safeguarding the Bluegrass ADD.

Infrastructure Improvements

Reliable and secure technology is essential for delivering uninterrupted services to our community. Over the past fiscal year, we made major upgrades to strengthen the backbone of our IT systems.

A key achievement was the core network refresh, which introduced redundant internet providers, highly available core network and next-generation firewalls in a fully redundant configuration. These changes significantly reduce the risk of outages and cyber threats, ensuring critical systems remain available.

We also advanced our cloud strategy by migrating all hosted and internal network applications to a secure cloud environment, migrating to Entra ID for modern identity management and zero trust network access, and deploying a private cloud file server for sensitive data. These improvements have increased system reliability and security, resulting in fewer disruptions and faster access to essential services.

Hardware Refresh:

To keep pace with evolving technology and ensure our systems are ready for the next generation of AI-driven solutions, we are launching a comprehensive hardware refresh across the organization. Over the coming years, this initiative will replace aging devices and infrastructure with modern, high-performance equipment designed to support advanced analytics, automation, and secure operations. These upgrades will not only improve day-to-day reliability and speed but also position us to leverage emerging technologies that enhance efficiency and service delivery for our community.

Workforce Services



Job Seekers Served
9058



Job Seekers Attending Events
5177



Employers Served
739



Employers Attending Events
707



Events & Job Fairs
76

Estill County CDL Training

In fall 2024, workforce launched their first CDL training cohort in Estill County through a partnership with Bluegrass Community & Technical College (BCTC), bringing high-demand career opportunities directly to a rural community. With strong support from the Judge Executive's office and BCTC, three participants completed on-site training and secured local driving jobs. By meeting applicants at the Estill County Library and simplifying the WIOA/BCTC enrollment process, workforce removed barriers to access. The success of this effort has led to a second training cohort.



Garrard & Lincoln Co. Nurse Aid Training

Workforce provided a fully funded Nurse Aide training program for young adults (ages 18–24) in Garrard and Lincoln counties through a partnership between them and Bluegrass Community & Technical College. Participants completed an eight-week, hands-on course covering essential topics such as basic nursing procedures, infection control, safety, residents' rights, and communication skills. Graduates were eligible to take the SRNA exam and enter high-demand healthcare jobs at no cost.



Water Treatment Pre-Apprenticeship

Workforce partnered with the Mercer County Water Treatment Plant and Burgin Independent Schools to establish a pre-apprenticeship program for students interested in pursuing careers in water treatment—a field facing a growing shortage of qualified professionals. This initiative introduces youth to critical infrastructure roles and supports the development of a future talent pipeline in a high-need sector.



\$2 Million Dollar Dislocated Worker Grant to Assist with the Closing of the Bluegrass Army Depot in Madison County and Yokohama in Woodford County.

The Bluegrass Area Development District's Department of Workforce Services has been awarded a \$2 million National Dislocated Worker Grant to support individuals impacted by the closure of the Yokohama facility in Woodford County and the upcoming closure of the Bluegrass Army Depot in Madison County. Delivered through the Kentucky Career Center–Bluegrass/American Job Center, this funding will provide critical career and training services to help affected workers transition into new employment. In April 2025, staff conducted Rapid Response services at Yokohama in Versailles, offering immediate support to employees facing layoffs.



Success Story: John Costello – New Career in a New Town

John Costello's success story is a testament to the power of personalized career support through the Kentucky Career Center – Bluegrass/American Job Center (KCC-B/AJC). After relocating from Kansas to Kentucky with his wife, John sought assistance transitioning out of a 20-year retail career that had become too physically demanding. With the help of KCC-B/AJC staff, John explored new career paths, refreshed his resume, and reconnected with a past credential—his CDL-B license. Recognizing his potential, staff connected John with LexTran during an on-site recruitment event. After a successful interview process, John was offered a position, completed his DOT physical, and is now with LexTran. Grateful for the support, he shared, "I am super excited. It is a blessing to have a job. I plan to make the very most out of it."

Success Story: Brandi Baxter – A New Life

"My life is unrecognizable compared to just a few years ago. In 2020, I was paroled to the Women's Hope Center, where I discovered my passion for helping others while serving as a peer mentor. During that time, I was introduced to the Kentucky Career Center – Bluegrass (American Job Center), and their support was life-changing. They helped me earn my Peer Support Certification, which launched my career in behavioral health. I've helped open a residential treatment center and worked as an Outreach Coordinator at a treatment facility in Lexington. I recently earned my associate's degree and will begin working toward my Bachelor's in fall 2025. My ultimate goal is to become a Licensed Clinical Social Worker. I'm truly grateful to the Kentucky Career Center – Bluegrass for being a vital part of my journey. Their support continues to open doors and change lives in our community."



Scan the QR code to view to the full Bluegrass Workforce Innovation Board Annual Report.



Second Chances and New Beginnings

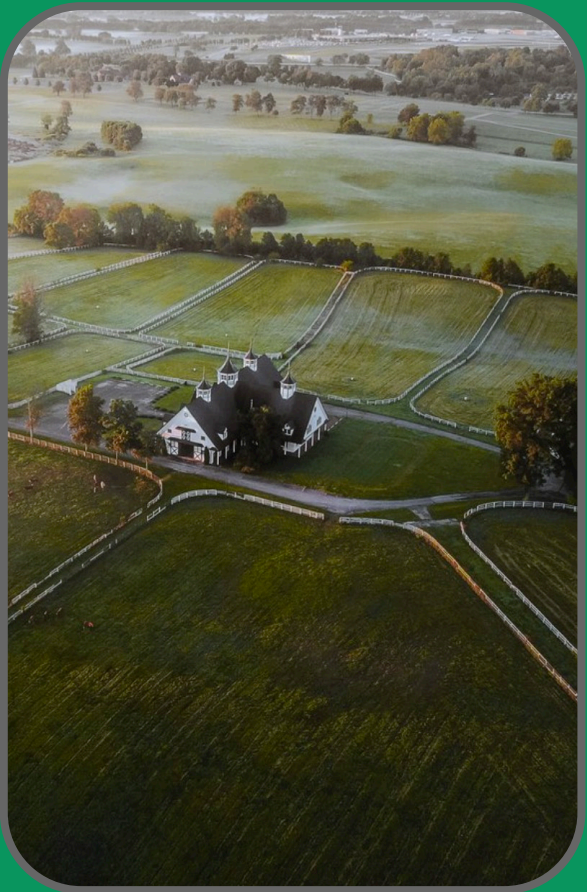
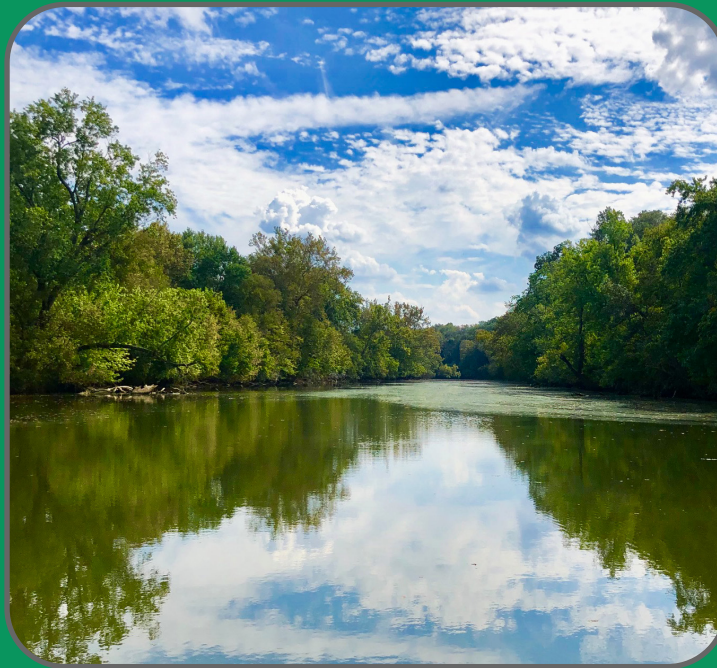
Through the Quest Grant partnership with Clay Ingels and Shepherd's House, two Kentucky Career Center – Bluegrass/American Job Center (KCC-B/AJC) participants, Andrew Easterwood and Christopher Foister, have successfully transitioned into full-time employment following their Work-Based Learning (WBL) experiences.

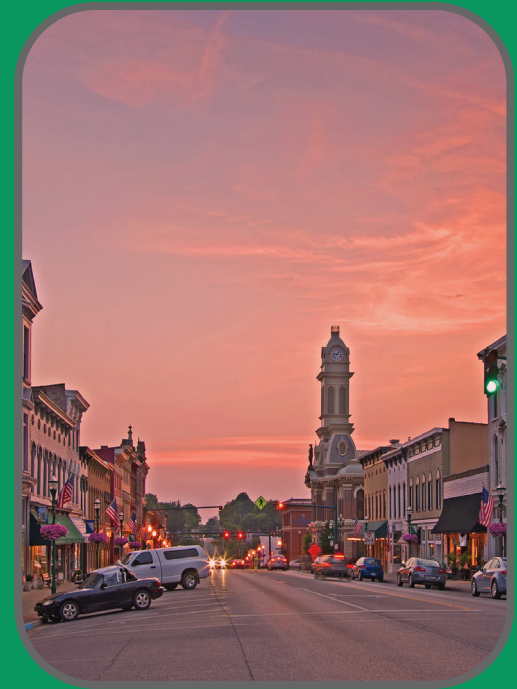
Both individuals demonstrated strong work ethics and a willingness to grow, leaving a lasting impression on their employer. Christopher Foister overcame significant personal challenges and earned high praise for his reliability, determination, and positive attitude.

Reflecting on his journey, Christopher shared: "The opportunity that I have had with the Career Center has given a recovering addict and a five-time convicted felon the chance to provide for my children and be a sober dad. Never in my life could I have imagined that I'd have a 401K, health benefits, and earn \$17/hour with opportunities to continue to move up in pay and position. I am truly blessed to have gone through the Career Center. Change is possible."

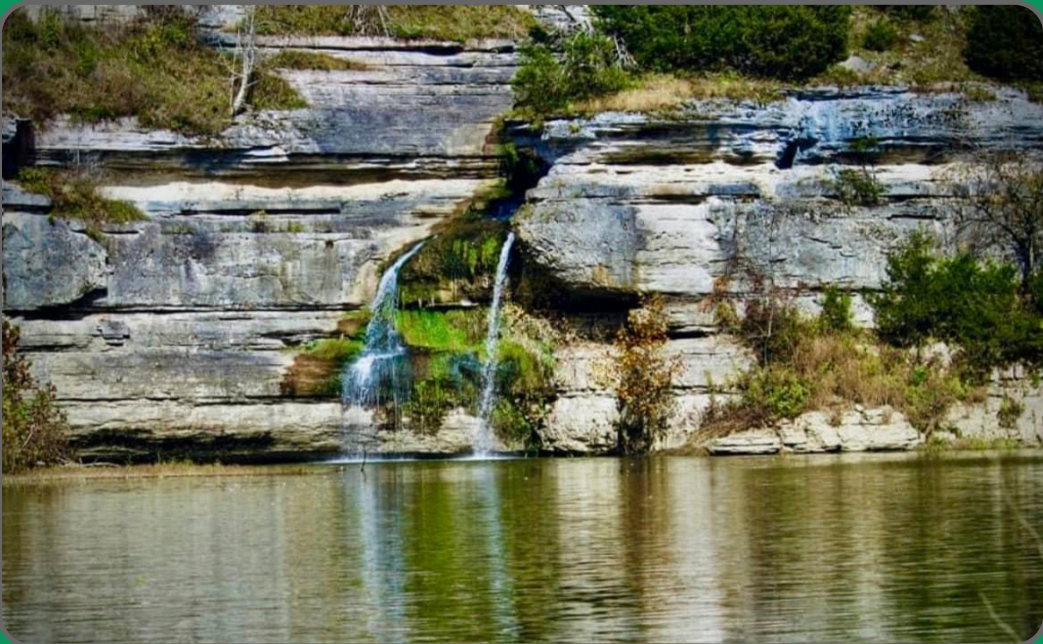
Andrew Easterwood also credited KCC-B/AJC for his success, saying: "Working with KCC has given me the opportunity and confidence to find and maintain employment for a great company that genuinely cares for their employees. Alex with KCC helped me with my job search, rebuilding my resume and finding great leads and even interview tips and guidance. I'm so grateful for KCC and their staff! Thanks KCC!"

Andrew and Chris's stories are powerful examples of how supportive partnerships and targeted workforce services can change lives—offering not just employment, but hope and a path forward.









Committees & Councils

Executive Committee

Committee Chair: Mike Sanford | **Staff Contact:** David Duttlinger

Purpose:

The BGADD Executive Committee, empowered by the Board of Directors, serves as the driving force behind the organization's operations and strategic oversight. Tasked with employing staff essential to BGADD's success, managing financial assets and obligations, and guiding activities between Board meetings, the Committee ensures seamless continuity and progress. By diligently reviewing spending, actions, and key decisions, the Executive Committee safeguards the organization's mission and vision, maintaining focus and alignment with its strategic goals.

Primary Focus for FY25:

The Executive Committee serves as the supervisory body, as delegated by the Full Board, for the monthly operations and supervision of the Bluegrass Area Development District. They are responsible for all fiduciary and financial decisions and render decisions on the resource allocation of staff, equipment and time based on staff recommendations. They set the direction for the main effort of the ADD. Currently the main effort for the Bluegrass Area Development District is economic development through the full employment and participation in the labor force of human capital that is sidelined by substance use disorder.

Most Significant Impact in FY25:

The Executive Committee provided improved governance this year through elevating the importance and participation in their committee structure. The statutory and non-statutory committee structure was improved, and membership was individually assigned by each county. Monthly presentations were added to the Executive Committee meetings and quorums were opened to allow proxy participation from each county. The format of the Executive Committee was revised to allow reporting on significant topics from individual committee members and individual county impact reports were delivered on a county-to-county basis outside of the Executive Committee meetings.

Members:

Anderson

Judge Orbrey Gritton

Bourbon

Judge Mike Williams

Boyle

Judge Trille Bottom

Clark

Mayor JoEllen Reed

Estill

Judge Donnie Watson

Lexington-Fayette

Chris Ford

Franklin

Judge Michael Mueller

Garrard

Judge Chris Elleman

Harrison

Judge Jason Marshall

Jessamine

Judge David West

Lincoln

Judge J. Woods Adams

Madison

Mayor Bruce Fraley

Mercer

Mike Sanford

Nicholas

Judge Steve Hamilton

Powell

James Caudill

Scott

Jared Hollon

Woodford

Judge James Kay



Visit the our Committees and Councils page to learn more.



Area Agency on Aging Council

Committee Chair: Judge Steve Hamilton | **Staff Contact:** Celeste Robinson

Purpose:

This Council, mandated by the federal Older Americans Act of 1965 (OAA) and KAR 1:220, advises the Area Agency on Aging and Independent Living (AAAIL) on all community policies, programs, and actions affecting older persons throughout the region. The Council also reviews and advises the AAAIL on its annual Area Plan, a report, and needs assessment of services and assistance throughout the region required by Kentucky's Department for Aging and Independent Living (DAIL).

Primary Focus for FY25:

In FY25, the Area Agency on Aging and Independent Living (AAAIL) focused on advocating for the reauthorization of the Older Americans Act and securing sustainable funding to support critical services for older adults and individuals with disabilities.

Most Significant Impact in FY25:

In FY25, the Area Agency on Aging and Independent Living (AAAIL) achieved a significant milestone by securing all Older Americans Act programs under a single office following the dissolution of the Administration for Community Living, ensuring greater efficiency, coordination, and continuity of services for older adults and individuals with disabilities.

Members:

Anderson

Doug Huffman
Linda Polluck

Bourbon

Paula Marcum
Bette Edwards

Boyle

Melissa Caudill
Natalie Monroe

Clark

Joan Richardson
Brenda Pleasants

Estill

David Weigand

Lexington-Fayette

Karen Terrell
Virginia Gregg

Franklin

Hollis Rosenstien
Dianne Dominick

Garrard

Carolyn Crouch
Bottom
Cathy Denham
Delores Hatfield

Harrison

Hazel Ramsey
Jane Ann Penn
Barbara Frederick

Jessamine

Elfreda Salyers
Juanita White

Lincoln

Nancy Bullock
Emily Adams

Madison

Gladys Hubbard
Connie Ledington
Vickie Asher
Bruce Creech

Mercer

Reeda Rowlan
Robert Rowland

Nicholas

Lyda Scanlon
Carolyn Sexton

Powell

Patsy Crain
Theodore Beard

Scott

Ella Young
Bonnie Blount

Woodford

Arthur Gerth
Jimmy Luttrell

Area Water Management Council

Committee Chair: Judge Woods Adams | **Staff Contact:** Casey Cash

Purpose:

Established by KRS 151 and KRS 224A, the 409 Council exists to coordinate water and wastewater system development statewide. Members include all county Judge Executives, the mayors of any city with a municipal water or wastewater system, and representatives of each local health department within the Bluegrass region. Leaders of KRS 74 water districts and KRS 273 water associations, as well as representatives of for-profit utilities, are non-voting members.

Primary Focus for FY25:

The Area Water Management Council's FY25 goals were to provide consistent, reliable information to all of the water and wastewater utilities in the region, create and maintain a collaborative problem-solving space, review all new and amended project profiles, and explore various funding opportunities to further better the water and wastewater services in the 17-county district

Most Significant Impact in FY25:

The Area Water Management Council's impacts include inter-district communication, problem-solving, and exploration of unique funding solutions. It also includes the review and approval for amendments to 98 projects in the WRIS database totaling \$555,412,386, along with the approval of 32 new projects totaling \$90,605,414.

Members:

Anderson

Judge Orbrey Gritton
Rhody Monty

Bourbon

Chad Smart
Nathan Frazier
Jamie Miller
Bill Ray Fawns
Michael Thornton
Jeff McFarland
Johnathan Ott
Judge Mike Williams
Bill Caldwell

Boyle

Marshall Carrier

Estill

James Gross

Fayette

Judge Mary Diane Hanna
Charles Martin

Franklin

Rebecca Hall
Layne Wilkerson
Chris Elleman

Garrard

Michael Gaffney
J Smith

Harrison

Nathan Fields
Judge Jason Marshall

Jessamine

Dave Carlstedt
Bob Amato
Tom Calkins

Lincoln

Judge Woods Adams
Judy Collins
Bill Payne

Madison

Judge Reagan Taylor

Mercer

Mike Sanford
Judge Sarah Steele
Bob Williams

Powell

Judge Eddie Barnes
Willie Means

Scott

Judge Joe Pat Covington
Jared Hollon
Karyn Leverenz

Woodford

Judge James Kay

Community Resiliency and Public Health Council

Committee Chair: Judge Sarah Steele | **Staff Contact:** Gene Detherage

Purpose:

The council leads regional strategies to reduce negative impacts on social health and wellness, strengthening the Bluegrass region's economic vitality. By engaging healthcare providers, non-profits, and community wellness champions, the council fosters collaborative programs that address key health and social determinants including substance use, diabetes, isolation, and poverty. Success of this council will be measured by reductions in overdose death, poverty, homelessness, incarceration, and unemployment.

Primary Focus for FY25:

The Community Resiliency and Public Health Council's main effort for FY25 was to refocus its efforts to align with the region's goal. This resulted in a name change from the Human Services Committee.

Most Significant Impact in FY25:

For FY25, the Community Resiliency and Public Health Council focused its effort on substance use disorders in the region. The committee has laid the ground work for the development of the Central Kentucky Office of Drug Control Policy.

Members:

Anderson

Ann Evans

Bourbon

Ned Sheehy

Clark

Debbie Fatkin

Tish Shupe

Estill

Trena Stocker

Lexington-Fayette

Sandy Shafer

Sherri Hannan

Franklin

Brittany Parker

Marchele Jenkins

Garrard

Jamie Hester

Harrison

Terrice May

Jessamine

Rita Wash

Beth Garrod-Logsdon

Lincoln

Cynthia Hildebrandt

Madison

Phillis Adams

Melissa Gross

Mercer

Judge Sarah Steele

Tobie Reeser-Sherrow

Powell

Stacy Crase

Judge Eddie Barnes

LeAndre Knox

Regional

Penny Hughes

Jennifer Hayes

Ryan Bowman

Nick Davis

Ben Haydon

Scott

Megan Miller

Michelle Carlisle

Kandice Whitehouse

Karyn Leverenz

Woodford

Laurie Dorough

Economic Development Advisory Council

Committee Chair: Judge Regan Taylor & Judge David West | **Staff Contact:** Jakob Marsh

Purpose:

The Bluegrass Economic Development Advisory Council (BEDAC) is made up of regional economic development stakeholders, including County Economic and Industrial Development Authority Directors, Chambers of Commerce, and representatives of various industries from around the region. The committee meets quarterly to discuss future industrial and economic development in the region, to collaborate to solve challenges and barriers to growth that member communities are collectively facing, and to review grant funding applications related to economic development that have been submitted around the region.

Primary Focus for FY25:

For FY2025, the Bluegrass Economic Development Advisory Council (BEDAC) focused on examining how national policies and macroeconomic trends are affecting regional economic efforts. As part of this work, BEDAC engaged with staff from the U.S. Economic Development Administration (EDA) to explore available programs and funding. The committee also received expert analysis from University of Kentucky faculty on the potential impact of tariffs on local and statewide commerce.

Most Significant Impact in FY25:

BEDAC advised the 2024 annual update to the 2022–2027 BGADD Comprehensive Economic Development Strategy (CEDS). This update included a whitepaper titled Industrial Site Development and Advanced Manufacturing Opportunities, which assessed the impacts of initiatives such as the “Build Ready” and “Shovel Ready” site programs, the Kentucky Product Development Initiative (KPDI), and related state and federal funding for industrial site development (i.e., legislative appropriations).

Members:

Bourbon

Gordon Wilson

Boyle

Josh Gooch

Clark

Erika O’Brien
Brad Sowden

Estill

Joe Crawford

Lexington-Fayette

Kevin Atkins
Gina Greathouse
Andi Johnson

Garrard

Anthony Roy
Jeff Vanhook

Harrison

Garnett Furnish

Jessamine

Tom Calkins
Craig McAnelly

Lincoln

George Leamon

Madison

Robyn Fayne
David Stipes
Judge Reagan Taylor

Mercer

Mike Willand

MWM

Elizabeth Carter
Andrey Grace Hacker
Lucas Witt

Powell

Craig Dawson

Scott

Conner Conner
Karyn Leverenz

Woodford

Michael Michalisin

Emergency Preparedness Committee

Committee Chair: Judge Eddie Barnes | **Staff Contact:** Michael Murphy

Purpose:

The first of its kind in the Commonwealth, this Committee is designed as a forum for elected officials and first responders such as public health officials, law enforcement officers, firefighters, and emergency services personnel. The Committee works to encourage cooperation among various groups and agencies, assist local agencies in prevention and response activities, seek funding for local and regional projects related to homeland security, and aid local jurisdictions in protecting assets during emergencies. The Committee also participates in the periodic update of the Regional Hazard Mitigation Plan, as required by federal regulation, and reviews hazard mitigation and Homeland Security KIRPs.

Primary Focus for FY25:

The Emergency Preparedness Committee prioritized hosting subject matter experts to present on best practices for topics relevant to Emergency Managers in our district.

Most Significant Impact in FY25:

The Emergency Preparedness Committee played a key role in strengthening emergency management across the district by organizing presentations from experts on high-priority issues. These sessions covered a range of timely topics, including terrorism prevention, PSAP disruptions, and funding strategies, giving local Emergency Managers practical tools and insights to improve their operations.

Members:

Anderson

Bart Powell

Bourbon

Llyode Campbell

Boyle

Brian Caldwell

Clark

Steve Asbury
James Tipton

Estill

Lucas Barnes
Ronnie Riddell

Lexington-Fayette

Rob Larkin

Franklin

Ray Kinney

Garrard

Wanda Shelton

Harrison

Joey Nelson

Jessamine

Johnny Adams

Lincoln

Ashley Powell
Scott Maples

Madison

Tim Gray

Mercer

Brad Cox

Nicholas

Doug French
Michael McDowell

Powell

Kevin Babcock

Scott

Mike Hennigan
Karyn Leverenz
Russ Crabtree

Woodford

Drew Chandler

Natural Resources & Environmental Protection Advisory Council

Committee Chair: Judge Jason Marshall

Facilitated by: Amy Sohner, Bluegrass Greensource

Purpose:

A wide variety of public projects, including water, sewer, and housing, carry with them potentially negative environmental effects. The purpose of this Committee is to promote and assist in the protection, maintenance, and development of natural resources, and to protect and enhance the region's environment. The Committee also advises the Board on issues related to water and wastewater, air quality, solid waste, land and soil, forest, agricultural, mineral, and other resources.

Primary Focus for FY25:

This past year, the National Resources & Environmental Protection Advisor Council dedicated its efforts to addressing the growing challenge of invasive species in our region. We engaged with leading experts on invasive plant management and explored best practices for mobilizing communities in prevention and removal efforts.

Most Significant Impact in FY25:

Building on the focus knowledge, the National Resources & Environmental Protection Advisor Council recommended exploring ordinances that would prohibit the sale of invasive plants in local stores and prevent their use on government-owned property. These steps represent an important move toward protecting native ecosystems, supporting biodiversity, and promoting sustainable land management practices for the future.

Members:

Anderson

Rhody Monty

Boyle

Marshall Carrier
Sarah Vahlkamp

Clark

Shanda Cecil
Kenneth Dryden
Chris Thomason

Estill

Audrea Miller
Billy Williams

Lexington-Fayette

Jennifer Carey
Jim Duncan
Charles Martin

Franklin

Rebecca Hall

Garrard

Jamie Hester

Harrison

Kayleigh Evans
Nathan Fields

Jessamine

Dave Carlstedt
Bob Amato
Tom Calkins

Lincoln

Bill Payne

Madison

Alan Banks
James Marcum II

Mercer

Mike Sanford

Nicholas

Andrew Fugitt

Powell

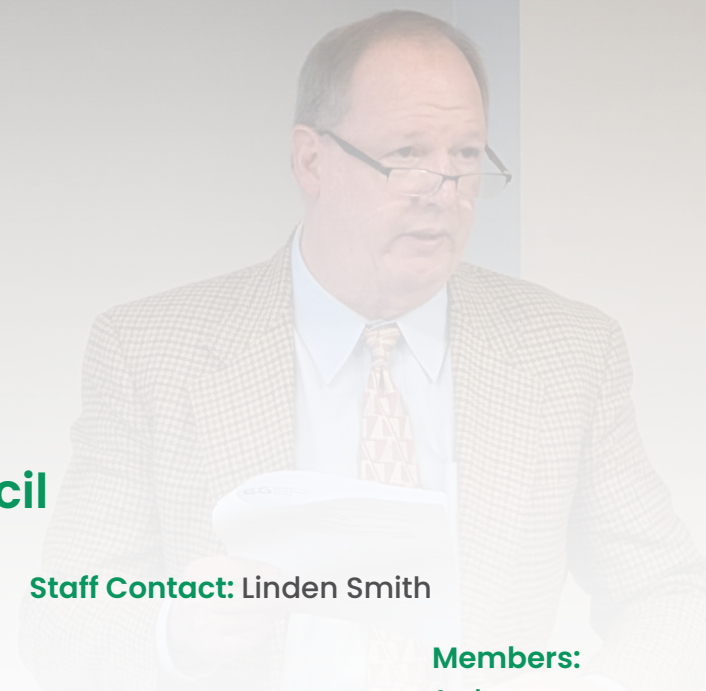
Judge Eddie Barnes

Scott

Judge Joe Pat Covington
Don Dampier
Kyle Goodman
Jared Hollon
Karyn Leverenz

Woodford

Libby Jones
Dan Knight



Regional Planning Council

Committee Chair: Mayor Alex Carter | **Staff Contact:** Linden Smith

Purpose:

This council serves as an advisory board on land use, zoning, and planning issues within the District’s communities. With a membership including planning commissioners and professional planning staff representing every jurisdiction throughout the Bluegrass, the Council monitors and reviews comprehensive, transportation, infrastructure, and land use plans at the local, county, and regional levels. Attendance at regular meetings can be counted toward state-required continuing education (CEU) training for planning commissioners, Board of Adjustment members, zoning administrators, and planning professionals and their staff as required by KRS 147A.027.

Primary Focus for FY25:

In FY25, the Regional Planning Council (RPC) concentrated its efforts on addressing housing needs and analyzing the rising costs of development across the region.

Most Significant Impact in FY25:

In FY25, the committee helped decision makers better understand the specific market barriers standing in the way of affordable housing. By providing this education, leaders were able to see not just the scale of the problem but the underlying causes, such as land costs, construction expenses, and financing challenges, which laid the groundwork for more informed policies.

Members:

Anderson

Betty Webb
Renee Evans

Bourbon

Caroline Randolph
Jamie Miller
Steve Osborne

Boyle

Terry Manon
Sam Collier
Mikaela Gerry

Clark

Rob Jeffries
Christopher Thacker

Estill

Judge Donnie
Watson

Lexington-Fayette

Chris Woodall
Chris Taylor
Parker Sherwood
Headley Bell

Franklin

Timothy Luscher
Brent Sweger
Eric Cockley

Garrard

Ken Parsons

Harrison

Dave Mellet
Bonnie Skinner

Jessamine

Tim Cross
Elaine Cartmell
Mayor Alex Carter
Paula Elder
Pete Beaty

Lincoln

Mack Dunn
Ward Hart

Madison

Bert Thomas
Jason Hart
Martin Richards
Amanda Haney
William Jordison

Mercer

Alton Boone
Bonnie Anglin
Jerry Catlett

Nicholas

Ed Taylor
Ronnie Clark
George Larger

Powell

Judge Eddie Barnes
Stacey Patton
Jon Dixon
Chris Chaney

Regional

Thomas Whitt
Travis Weber
Chistel Long
Troy Hearn

Scott

Matt Summers
Joe Kane

Woodford

Steven Hunter

Regional Transportation Council

Committee Chair: Mayor James Atkins | **Staff Contact:** David Gambrel

Purpose:

The goal of this Committee is to promote the development of a safe, cost-efficient, accessible, and balanced transportation and communication system throughout the ADD. The Committee is a cooperative forum for local leaders and a regional advocate for producing solutions to regional transportation problems. One of the most important functions is their partnership with the Kentucky Transportation Cabinet (KYTC) in its Statewide Transportation Planning Program. RTC members create a prioritized list of highway, bikeway, pedestrian, and Intelligent Transportation System (ITS) projects, based on regional impact, which the KYTC uses to develop its state-level transportation plans. The RTC also works with county governments throughout the ADD to create prioritized project lists at the local level and to administer the KYTC regional transportation program.

Primary Focus for FY25:

The Regional Transportation Council sponsored 61 projects to be scored in the SHIFT (Strategic Highway Investment Formula for Tomorrow. The number of areas that meet the criteria of Major Traffic Generators increased from 361 to 807. row) process.

Most Significant Impact in FY25:

The committee played a central role in shaping over \$1.6 billion worth of planned road projects through the SHIFT process. By convening and participating in the RTC meetings, the group ensured that local priorities were heard and factored into the state's long-range transportation planning process.

Members:

Anderson

Mayor Troy Young
Judge Orbrey Gritton

Bourbon

Jamie Miller
Gordon Wilson

Boyle

Mayor James Atkins
Duane Campbell

Clark

Judge Les Yates
Brian Sewell

Estill

Mayor James Gross
Lucas Barnes

Lexington-Fayette

Judge Mary Diane
Hanna
Stuart Kearns

Franklin

Lane Wilkerson
Autumn Goderwis

Garrard

Judge Chris Elleman
Mayor Michael Gaffney

Harrison

Judge James Smith
Jason Marshall

Jessamine

Nancy Stone
Mayor Alex Carter

Lincoln

Judge Woods Adams
Mayor Dalton Miller

Madison

Amanda Haney
Scott Shepherd
Daniel Deaton

Mercer

Judge Sarah Steele
Mayor Bob Williams

Nicholas

Marjorie Stone
Allen Clay Stone

Other

Tyler Burris
Diana Radcliffe
Beth Jenkins

Powell

Judge Eddie Barnes
Mayor Willie Means

Scott

Jared Hollon
Eddie Hightower

Woodford

Laura Dake
Judge James Kay



Tourism, Historic Preservation, and Recreation Advisory Committee

Committee Chair: Judge Sarah Steele | **Staff Contact:** Grace Ragain

Purpose:

The purpose of this council is to support the promotion of tourism, historic preservation, and parks and recreation within the district. The committee’s responsibilities include deliberating, examining, and providing guidance to the Bluegrass Area Development District, as well as any relevant agencies, in various areas related to tourism, historic preservation, and parks and recreation. These areas encompass facility development, information dissemination, policy development, program development, and transportation development.

Primary Focus for FY25:

In Program Year 2025, the Tourism, Historic, and Preservation, and Recreation Advisory Committee (THPRAC) focused on strengthening regional cooperation and advancing unified marketing strategies to promote tourism and recreation throughout the district.

Most Significant Impact in FY25:

In FY25, the committee made a significant impact by bringing counties together to share best practices and coordinate tourism efforts. Rather than promoting themselves in isolation, counties were able to learn from one another. This collaboration helped smaller communities benefit from ideas that had already shown success elsewhere, while also creating a more unified regional message that encouraged visitors to explore across county lines.

Members:

Anderson

Robbie Morgan

Bourbon

Betty Ann Allen
Kim Rice

Boyle

Candace Arnold
Martha Caywood

Clark

Jill Hamlin
Robert Jeffries
Leanna Comer
Nancy Turner

Estill

Teresa McKinley
Jessica Stevens

Lexington-Fayette

Mary Quinn Raymer
Kristan Curry
Leslie Miller

Franklin

Robin Antenucci
Craig Potts
Mayor Layne Wilkerson

Garrard

Sherry Johnson

Harrison

Tomi Glifford

Jessamine

Paul Bradford
Charla Reed

Lincoln

Jane Vanhook

Madison

David Jones
Stephanie Nelson
George Ridings
Philip Seyfrit
Lori Tatum

Mercer

Freida Lancaster
Judge Sarah Steele

Nicholas

Jerry Johnson

Powell

Pete Fingerson

Scott

Bailey Gilkerson
Karyn Leverenz
Lori Saunders

Woodford

Sioux Finney
James Kay

Governing Board of Local Elected Officials for Workforce

Board Chairs: Mayor Linda Gorton, Judge Sarah Steele | **Staff Contact:** Tiffanie Reeves

Purpose:

Funding for WIOA is allocated to the Commonwealth of Kentucky through the Department of Labor at which point the Governor allocates a portion of funds to each workforce area. Workforce areas are established through an interlocal agreement between the highest-ranking elected officials in that county, as they are responsible for the WIOA funds. The interlocal agreement requires the identification of six local judge executives and the mayor of Lexington-Fayette County to form an executive committee of the governing board of local elected officials to oversee the requirements determined by the law. This Committee has two equally seated Chairs.

Primary Focus for FY25:

In FY25, the Workforce Governing Board of Local Elected Officials remained focused on its core responsibilities of budgets, partnership development, and performance oversight, while placing renewed emphasis on relationship-building and expanding workforce knowledge to strengthen regional collaboration and impact.

Most Significant Impact in FY25:

The most significant impacts of the Workforce Governing Board of Local Elected Officials in FY25 included approving a new Fiscal Agent, electing and appointing a new Co-CLEO, establishing county locations for workforce kiosks, and participating in the SETA conference for the first time in more than a decade strengthening both governance and regional workforce engagement.

Members:

Anderson
Judge Orbrey Gritton

Bourbon
Judge Micheal Williams

Boyle
Judge Trille Bottom

Clark
Judge Les Yates

Estill
Judge Donnie Watson

Lexington-Fayette
Mayor Linda Gorton

Franklin
Judge Michael Mueller

Garrard
Judge Chris Elleman

Harrison
Judge James Marshall

Jessamine
Judge David West

Lincoln
Judge J. Woods Adam

Madison
Judge Reagan Taylor

Mercer
Judge Sarah Steele

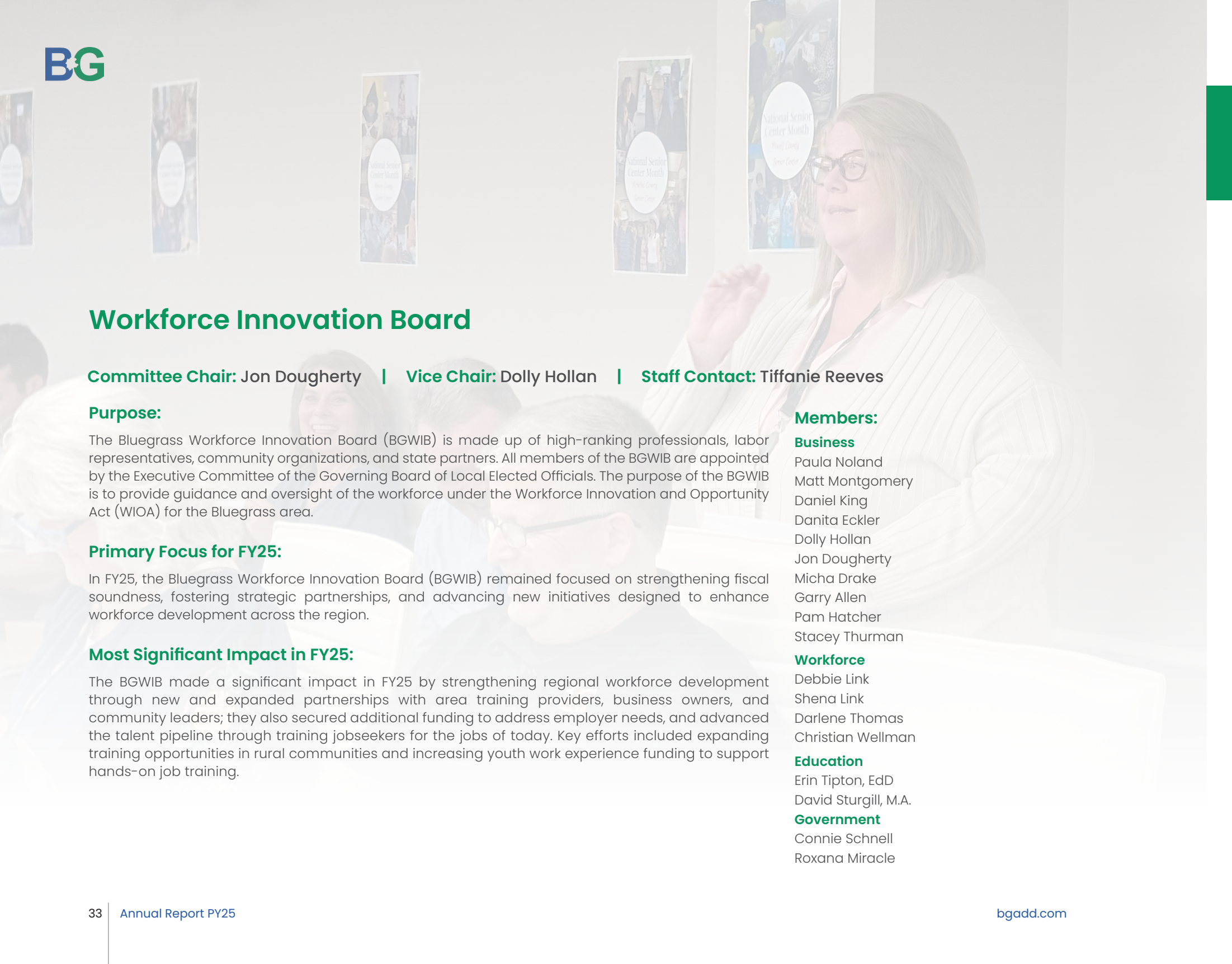
Nicholas
Judge Steve Hamilton

Powell
Judge Eddie Barnes

Scott
Judge Joe Pat Covington

Woodford
Judge James Kay

**Executive Committee marked by italics.*



Workforce Innovation Board

Committee Chair: Jon Dougherty | **Vice Chair:** Dolly Hollan | **Staff Contact:** Tiffanie Reeves

Purpose:

The Bluegrass Workforce Innovation Board (BGWIB) is made up of high-ranking professionals, labor representatives, community organizations, and state partners. All members of the BGWIB are appointed by the Executive Committee of the Governing Board of Local Elected Officials. The purpose of the BGWIB is to provide guidance and oversight of the workforce under the Workforce Innovation and Opportunity Act (WIOA) for the Bluegrass area.

Primary Focus for FY25:

In FY25, the Bluegrass Workforce Innovation Board (BGWIB) remained focused on strengthening fiscal soundness, fostering strategic partnerships, and advancing new initiatives designed to enhance workforce development across the region.

Most Significant Impact in FY25:

The BGWIB made a significant impact in FY25 by strengthening regional workforce development through new and expanded partnerships with area training providers, business owners, and community leaders; they also secured additional funding to address employer needs, and advanced the talent pipeline through training jobseekers for the jobs of today. Key efforts included expanding training opportunities in rural communities and increasing youth work experience funding to support hands-on job training.

Members:

Business

Paula Noland
 Matt Montgomery
 Daniel King
 Danita Eckler
 Dolly Hollan
 Jon Dougherty
 Micha Drake
 Garry Allen
 Pam Hatcher
 Stacey Thurman

Workforce

Debbie Link
 Shena Link
 Darlene Thomas
 Christian Wellman

Education

Erin Tipton, EdD
 David Sturgill, M.A.

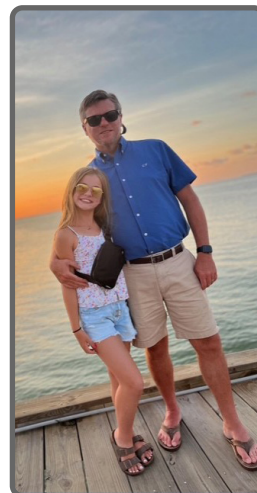
Government

Connie Schnell
 Roxana Miracle

PY25 BGADD Champions



BOARD OFFICER
Outgoing Chair:
Mike Sanford



ORGANIZATION CHAMPIONS

An Organizational champion is someone who actively promotes and advocates for the BGADD's goals, initiatives, or values. They are enthusiastic supporters who play a crucial role in driving success.



Legislative Champion:
Office of Andy Barr



Community Planning Champion:
Debbie Landrum



Aging Champion:
Gale Reece



Workforce Champion:
Matt Montgomery

COMMITTEE CHAMPIONS

A champion is someone who actively promotes and advocates for the BGADD's goals, initiatives, or values. They are enthusiastic supporters who play a crucial role in driving success.



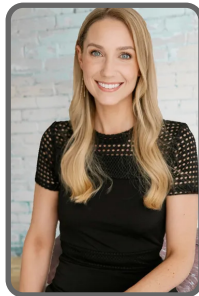
**Aging Advisory Council
Champion:**
Bette Edwards



**Area Water Management
Council Champion:**
Charlie Martin



**Community Resiliency and Public
Health Council Champion:**
Charlie Kendall



**Economic Development Advisory
Committee Champion:**
MWM Consulting



**Emergency Preparedness Advisory
Committee Champion:**
Esther White



**Natural Resources & Environmental
Protection Advisory Council Champion:**
Shanda Cecil



**Regional Planning Council
Champion:**
Pete Beaty



**Regional Transportation
Committee Champion:**
Mayor Atkins



**Tourism, Historic Preservation, and
Recreation Advisory Committee Champion:**
Jill Hamlin



**Workforce Innovation
Champion:**
Erin Tipton

Our Board

Anderson

Orbrey Gritton – Judge Executive
Troy Young – Mayor
Kenny Barnett – Citizen Member
Edwina Baker – Citizen Member

Bourbon

Michael Williams – Judge Executive
Johnny Plummer – Mayor

Boyle

Trille Bottom – Judge Executive
James Atkins – Mayor
Tom Tye – Citizen Member
Martha Caywood – Citizen

Clark

Les Yates – Judge Executive
JoEllen Reed – Mayor
Barbara Disney – Citizen Member
Robert Blanton – Citizen Member
Ed Burtner – Mayor/Director Emeritus

Estill

Donnie Watson – Judge Executive
James Gross – Mayor
Freida Lancaster – Citizen Member
Lucas Barnes – Citizen Member

Fayette

Mary Diane Hannah – Judge Executive
Linda Gorton – Mayor
James Brown – Citizen Member
Chris Ford – Citizen Member

Franklin

Michael Mueller – Judge Executive
Layne Wilkerson – Mayor
Tommy Hayes – Citizen Member

Garrard

Chris Elleman – Judge Executive
Michael Gaffney – Mayor
Ken Parsons – Citizen Member
Jamie Hester – Citizen Member

Harrison

Jason Marshall – Judge Executive
Isaac Dailey – Mayor
James Smith – Citizen Member
Gary Brunner – Citizen Member

Jessamine

David West – Judge Executive
Alex Carter – Mayor
Peter Beaty – Citizen Member
Tom Calkins – Citizen Member

Lincoln

J. Woods Adams – Judge Executive
Dalton Miller – Mayor
Bill Payne – Citizen Member
Pam Cox – Citizen Member

Madison

Reagan Taylor – Judge Executive
Robert Blythe – Mayor
Bruce Fraley – Mayor
Amy Scarborough – Citizen Member
Shawn Sandlin – Citizen Member

Mercer

Sarah Steele – Judge Executive
Bob Williams – Mayor
Mike Sanford – Citizen Member
Frank Mattingly – Citizen Member

Nicholas

Steve Hamilton – Judge Executive
Ronnie Clark – Mayor
Luann Ellington Kelly – Citizen Member
Cheryl Rawlings – Citizen Member

Powell

Eddie Barnes – Judge Executive
Willie Means – Mayor
Dale Allen – Citizen Member
James Caudill – Citizen Member

Scott

Joe Pat Covington – Judge Executive
Burney Jenkins – Mayor
Jared Hollon – Citizen Member
Mike Hennigan – Citizen Member

Woodford

James Kay – Judge Executive
Laura Dake – Mayor
Stacy Thurman – Citizen Member
Floyd Greene – Citizen Member

At-Large

Bill Alverson
Tony Wilder
Sandy Shafer

Our Staff

Executive

David Duttlinger, Executive Director

Kelly Rode, Executive Board Staff Assistant

Administrative

Michael Buschmann, Chief Financial Officer

Mike Riley, Human Resources Director

Jacqueline Vaught, Controller

Bonnie Johns, Admin Accounting Officer

PaKou Vang, Aging Accounting Officer

Michelle Jaime, CDO Financial Specialist

Colin Moseley, WIOA Accounting Officer

Mary Ann Fegley, Administrative Assistant

Staci L May, Public Information Officer

Area Agency on Aging & Independent Living

Celeste Robinson, Director of AAAIL

Sarah Eldridge, Asst. Director AAAIL

Meaghan Rooks, Aging Program Coordinator

Molly Newman, ADRC Program Manager

Allison Roy, Lead ADRC Specialist

Marsha Landon-Fugate, ADRC Specialist

Dana Davidson, ADRC Specialist

Robin Stewart, ADRC Specialist

Maurika McIntosh, ADRC Specialist

Susan Nieto, ADRC Intake Specialist

Sara Wade, ADRC Specialist

Charlotte Garnett, Aging Programs Assistant

Regina Goodman, Caregiver Support

Coordinator/Dementia Care Specialist

Lisa Hurt, Aging Program Assistant

Linda Cunningham, PDS Manager

Ada Labus, PDS Waiver Staff Supervisor

Brianna Friedman, PDS Lead Advisor

Kendell Burdette, Lead PDS Service Advisor

Kyra Burgess, Lead PDS Service Advisor

Amanda Collins, PDS Service Advisor

Andre Mahorn, PDS Service Advisor

Cleo Coleman, PDS Service Advisor

Gabby Gray, PDS Service Advisor

Gwen Foley, PDS Service Advisor

Justin Conn, PSD Service Advisor

Kristin Pumphrey, PDS Service Advisor

Laura Bailey, PDS Service Advisor

Lexi Winkfield, PDS Service Advisor

Margaret Stults, PDS Service Advisor

Shauna Jarrell, PDS Service Advisor

Shawna Walls, PDS Service Advisor

Taylor Cobb, PDS Service Advisor

Gabrielle Gorney, PDS Program Assistant

Community Planning

Logan Hart, Director of Community Planning

Grace Ragain, Community Development Specialist

Michael Murphy, Community Development Specialist

Jakob Marsh, Economic Development Specialist

Casey Cash, Infrastructure Development Specialist

Gene Detherage, Recovery Support Specialist

David Gambrel, Regional Transportation Planner

Linden Smith, Senior Regional Land Use Planner

Information Technology

Alex Ball, Director of Information Technology

Tab Patterson, Building Superintendent/AV/IT

James Whisenhunt, GIS Manager

Ellie Wellman, GIS Specialist

Nathan Blackledge, GIS Specialist

Ryan Eckler, GIS Specialist

Jeff Luoma, Information Technology Specialist

Jeremy Heard, IT Specialist/Trainer

Workforce Services

Tiffany Reeves, Director of Workforce

Rolando Thacker, Business Services Manager

Rachel Adams, Compliance & Reporting Manager

Hannah Gregory, Quality Control Manager

Kevin Moore, Workforce Services Manager

Robin Richmond, Program Assistant

A photograph of a paved road winding through a forest with vibrant autumn foliage in shades of orange, yellow, and green. The road is covered with fallen leaves. The image is split horizontally by a green diagonal band.

BG ANNUAL REPORT

BLUEGRASS AREA
DEVELOPMENT DISTRICT

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Lexington, KY 40517 | E: info@bgadd.org



bgadd.org